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# Assessing the impact of a partnership-based work/ study nursing upgrade programme in a low and middle-income setting

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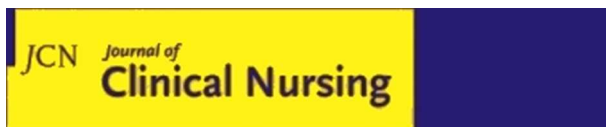


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**Assessing the impact of a partnership-based work/study nursing upgrade programme in a low and middle-income setting**

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Review

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3 **Assessing the impact of a partnership-based work/study nursing upgrade programme in a low**  
4 **and middle-income setting**  
5

6 **ABSTRACT**  
7

8 **Aim:** To evaluate the 15-years impact of the work-study nursing upgrading programme in East  
9 Africa.  
10

11 **Background:** Working nurses in Africa are often primary family income earners, with limited ability  
12 to leave jobs and upgrade qualifications. In 2001, the university established a work-study upgrade  
13 programme for enrolled- and diploma-level nurses, allowing them to upgrade their qualifications  
14 while continuing to work and support families. Donor partnerships provided scholarships to further  
15 increase programme access.  
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18

19 **Design:** A mixed method design was used involving an online alumni survey and 24 interviews and  
20 23 focus groups with 172 purposively selected representatives of nursing graduates, employers,  
21 regulatory bodies, professional associations, and senior nursing officials.  
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23

24 **Method:** Quantitative data were analysed using frequencies and percentages. Inductive thematic  
25 analysis was used for qualitative data. Equator guidelines informed reporting of both qualitative and  
26 quantitative results.  
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28

29 **Results:** In total, 2138 students graduated from 2001–2015; 53% (n=1141) at diploma-level and 47%  
30 (n=997) at degree-level. Of the 549 graduates that completed the survey, 81.2% (n=446) were female,  
31 93.1% were currently employed and 98% worked within East Africa. They reported improved  
32 professional competence (69.4%), nursing practice (25.9%) and patient outcomes (4.6%) on  
33 graduation. Extracted themes included: flexible/accessible programme; friendly learning environment;  
34 effective teaching and learning strategies; acquisition of nursing knowledge, skills, and competencies;  
35 stakeholders' role in the programme; career/professional advancement; and strengthened health  
36 systems.  
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41 **Conclusion:** The work-study programme was an effective nursing workforce capacity development  
42 strategy. Programme access was strengthened via the supporting donor partnership. Positive outcomes  
43 were achieved in respect to the university's values of quality, access, relevance, and impact.  
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45

46 **Relevance to clinical practice:** Long-term sustainable development of nurses and midwives is  
47 fundamental to achieving Sustainable Development Goals. Work-study programmes and private-  
48 public partnerships are effective mechanisms to strength the development of nursing and the overall  
49 healthcare workforce in low resource settings.  
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53 **Keywords:** Education, Nursing, Graduates; Capacity Building; Models, Health Workforce  
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## INTRODUCTION

The global health workforce demand is expected to double to 80 million by 2030, but the supply is projected to be short by 15.6 million workers (Liu, Goryakin, Maeda, Bruckner, & Scheffler, 2017), including an estimated need-based shortage of 9 million nurses and midwives (World Health Organisation, 2016a). The World Health Organization estimated that a threshold of 4.45 health workers (physicians, nurses and midwives) per 1000 population must be reached to achieve universal health coverage (World Health Organisation, 2016c). Currently, East African countries fall short of this threshold, with an acute shortage of 147,000 nurses and midwives in Tanzania, and vacancy rates of 8.7% nurses and 30.9% midwives in Uganda (Uganda Bureau of Statistics, 2017). These countries are also grappling with an unequal distribution of the available nursing workforce (Munga & Maestad, 2009), outward migration (Brownie & Oywer, 2016) and inadequate/unmatched skill sets and competencies among nurses and midwives (Freund et al., 2015).

### Background

Historically, production of competent nurses and midwives in East Africa has been limited by lack of programme options and access issues (Mutea & Cullen, 2012; Rakuom, 2010). Working nurses face specific difficulties upgrading their qualifications while continuing to work and support families, with few available part-time study options (Rakuom, 2010). Most nurses cannot easily secure extended paid study leave or afford to resign from work to upgrade their nursing education. Therefore, consistent with the 54th World Health Assembly resolution 12 on strengthening nursing and midwifery, the university offered a work-study nursing upgrade programme for working nurses from 2001–2015. Specifically, this involved a 2-year (four semesters) enrolled nurse (EN) to registered nurse (RN) programme, and a 2.5-year (five semesters) RN to bachelor's degree (BScN) programme.

These flexible programmes involved class attendance of 2 days per week at one of three campuses across East Africa. The work-study programme was student-orientated and offered 24-hour access to digital learning resources (Brownie et al., 2016), enabling nurses to study while maintaining a full-time nursing role and the associated income. The average income for working nurses in East Africa is

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2  
3 USD 250–1000 per month (PayScale; URN); therefore, nurses have little (if any) disposable income  
4  
5 to cover fee payments and university-related costs. Donor partnerships were formed to overcome  
6  
7 financial barriers to access (Rawlinson et al., 2014). Merit-based based partial and full scholarships  
8  
9 were awarded annually to students based on their socioeconomic situations. Current and previous  
10  
11 donor partnerships included Johnson & Johnson Corporate Citizen Trust, the German Development  
12  
13 Bank, the Rotary Club and Lundin Foundation (Brownie et al., 2016).

14  
15 Since inception, the work-study programme has contributed to training more than 2100 working  
16  
17 nurses (Brownie et al., 2016); however, little was known regarding the long-term impact on the East  
18  
19 African nursing workforce. Therefore, an evaluation to identify and describe the impact of the  
20  
21 partnership-based intervention on the development of working nurses and midwives in East Africa  
22  
23 was needed. This study aimed to evaluate the 15-year impact of the work-study nursing upgrading  
24  
25 programme in East Africa. Following exploration of the impact, this evaluation forms the basis of the  
26  
27 next phase of the university's partnership-based programme developments in East Africa.

## 28 29 **METHODS**

### 30 31 **Study design**

32  
33 A descriptive convergent mixed method approach was used. A cross-sectional online survey, along  
34  
35 with qualitative focus group discussions (FGDs) and key informant interviews (KIIs) were used to  
36  
37 conduct a summative 15-year impact evaluation of the work-study nursing upgrading programme in  
38  
39 East Africa. The qualitative method complemented the results from the quantitative survey by  
40  
41 providing first-hand in-depth insights of the impact of the programme, and increased triangulation and  
42  
43 verification of the findings (Creswell, 2014).

### 44 45 **Setting**

46  
47 This study was conducted Kenya, Uganda and Tanzania (both mainland Tanzania and the Zanzibar  
48  
49 Archipelago). Kenya is a lower middle-income country with an estimated workforce of 4070 nurses  
50  
51 with a BScN and 99,984 EN/RN (Kenya National Bureau of Statistics, 2017). Tanzania and Uganda  
52  
53

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2  
3 are low-income countries; Tanzania has 19,821 EN/RN, and Uganda has 11,673 EN/RN (Uganda  
4 Nursing and Midwifery Council, 2015).

### 5 6 7 **Sampling and participant selection**

8  
9 The online survey targeted programme graduates from 2001–2015. All graduates who could be  
10 contacted were eligible to participate and were sampled (Mwizerwa, Robb, Namukwaya, Namuguzi,  
11 & Brownie, 2017). FGD and KII participants were selected using a multistage purposive sampling to  
12 include the programme graduates (EN–RN (n=63) and post-RN–BScN (n=50)), and representatives of  
13 health facilities (n=17), nursing professional associations and regulatory bodies (n=15) and senior  
14 nursing officials (n=22) across East Africa (Table 1).  
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### 22 **Insert Table 1**

### 23 24 **Data collection**

25  
26 Quantitative data were collected between March and May 2016 using an online, structured self-  
27 administered questionnaire, which was used in earlier alumni surveys. The 13-page questionnaire had  
28 five sections with at least four non-alternating items per page, and took 10–15 minutes to complete.  
29 The questionnaire covered demographic information, education, training/employment, achievements,  
30 satisfaction with the university educational experience and connection with the university.  
31 Information about the survey and an online link to the survey were shared through email, alumni  
32 social media platforms and fellow alumni. Three email reminders were sent to alumni to increase the  
33 response rate (Aga Khan University, 2017). The use of additional techniques such as social media and  
34 provision of Internet access to increase the response rate for the online survey was necessitated by the  
35 limited Internet penetration, especially in Tanzania and Uganda (Mwizerwa et al., 2017).  
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47 Qualitative data collection included 24 KIIs and 23 FGDs. Data were collected in English by two  
48 trained interviewers between May and October 2016. One interviewer conducted the interviews/focus  
49 group while the other took notes. Each KII/FGD was audio-recorded, lasted 60–90 minutes, and was  
50 supported by an interview guide. The interview guide was developed to reflect the university's key  
51 values of access, quality, relevance and impact. Before the KIIs/FGDs, participants were contacted via  
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3 phone or email, informed about the study and consensus was reached on the interview's location and  
4 time. The interviewer explained the purpose of the study to participants and obtained written informed  
5 consent before beginning the KIIs/FGDs.  
6  
7

## 8 9 **Data analysis**

### 10 11 **Quantitative data analysis**

12  
13 Data were checked for completeness and consistency and analysed using Microsoft™ Excel 2013.  
14 Frequency tables and percentages were used to describe the sample characteristics, and academic and  
15 overall university experience. Reporting of quantitative results adhered to the guidelines for reporting  
16 Internet e-surveys (Eysenbach, 2004, 2012) and observational studies (Vandenbroucke et al., 2007).  
17  
18  
19

### 20 21 **Qualitative data analysis**

22  
23 Transcripts were transcribed verbatim, entered into NVivo qualitative analysis software version 11  
24 (QSR International, Victoria, Australia), and an inductive thematic analysis was conducted (Braun &  
25 Clarke, 2006). First, an independent researcher listened to the interviews, read and reread the  
26 transcripts and field notes before coding them line by line while generating memos. Second, the initial  
27 codes generated were shared and discussed with members of the research team involved in data  
28 collection for verification and comparison. Third, the initial codes were sorted, grouped based on the  
29 message they portrayed and assigned appropriate labels. The next step involved merging sub-themes  
30 to generate themes and checking themes against each other to ensure they were grounded in the data.  
31 Seven themes were identified: flexible and accessible programme; friendly learning environment;  
32 effective teaching and learning strategies; acquisition of nursing knowledge, skills, and competencies;  
33 stakeholders' role in the programme; career and professional advancement; and strengthened health  
34 system. Conducting and reporting of the qualitative results adhered to the consolidated reporting  
35 guidelines for qualitative (Tong, Sainsbury, & Craig, 2007) and mixed methods research (Leech &  
36 Onwuegbuzie; Onwuegbuzie & Corrigan, 2014).  
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## **Ethics**

The University Research Ethics Committee (2016/REC-19(v1)) and the Uganda National Commission for Science, Technology, and Innovation (SS 4068) approved this study. Participation in the study was voluntary and only those who were interested were included. FGD and KII participants provided written informed consent. For survey participants, completion of the online survey was considered provision of consent. Data were protected according to the university's confidentiality of students' records and data protection policies.

## **Rigour**

Trustworthiness of the study was established using various strategies. First, relevant data were collected among nursing stakeholders who were aware of or had interacted with the programme. Second, all FGDs/ KIIs were audio-recorded for verification. Third, credibility was enhanced through triangulation by the use of FGDs and KIIs, diverse groups of participants in different countries and locations and diverse researchers for data collection and analysis. A trained team of interviewers conducted the FGDs/ KIIs, guided by a pre-tested interview guide. An independent researcher (not involved in the planning and data collection) analysed the data, and afterwards discussed the codes and emerging ideas with the research team to reduce researcher bias. Lastly, the research team made efforts to analyse negative cases and highlight them in the reporting, perform debriefing sessions, promote peer scrutiny of data collection and analysis and used thick descriptions in explaining identified themes. The researchers also provided a detailed description of the context to allow for transferability of the findings.

## **RESULTS**

### **Quantitative results**

In total, 2138 nurses (939 Kenyan, 606 Tanzanian and 593 Ugandan) graduated from the university between 2001 and 2015; 1095 with Diplomas in General Nursing, 997 post-RN-BScN, 36 with a Higher Diploma in Accident and Emergency Nursing and 10 with a Higher Diploma in Critical Care



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3 Nursing. Of these, 549 (25.7%) completed the survey; 81.2% (n=446) were female, 93.1% were  
4 currently employed and 98% worked within the East African region (83.4% in urban areas).

5  
6  
7 The majority of participants strongly agreed that the programme provided them with education and  
8 training that was relevant (86.6%), offered the right level of learning and challenges (72.9%),  
9 developed their interpersonal communication and relationship building abilities (76.4%), developed a  
10 greater sense of community service (58.1%), and developed self-esteem/self-confidence (80.6%) and  
11 leadership abilities (73%). Participants also reported improved professional competence (69.4%),  
12 nursing practice (25.9%) and patient outcomes (4.6%) on graduation. In addition, 76% of female  
13 respondents (91% Tanzanian, 72% Kenyan and 68% Ugandan) had qualifications two-levels above  
14 their mothers, indicating upward intergenerational education mobility (Table 2).  
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#### 24 **Insert Table 2**

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26 Regarding faculty and learning resources, most participants strongly agreed that the lecturers were  
27 experts in their respective fields and proficient in the subjects they taught (61.4%) and in imparting  
28 knowledge (69.1%). Two-thirds of participants (66.8%) strongly agreed that the university's  
29 information resources met or exceeded their expectations (Table 3). In terms of leadership, 60% of  
30 participants were managers, 9.8% in senior management positions and 21.1% were nurse educators or  
31 researchers. Within 2 years after graduation, 63% of participants had been promoted or received a pay  
32 rise (Table 2).  
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#### 42 **Insert Table 3**

### 43 **Qualitative results**

44  
45 There were 47 FGDs and KIIs; 21 in Kenya and 13 each in Tanzania and Uganda, involving a total of  
46 172 nursing stakeholders (Table 1). Seven main themes were identified, each further classified based  
47 on sub-themes (Figure 1). These are discussed along with illustrative quotations tagged by participant  
48 and country.  
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#### 53 **Insert Figure 1**

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3 **Theme I: Flexible and accessible programme**  
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5 The flexibility of the work-study programme allowed graduates to study and work at the same time,  
6 which helped them sustain their existing livelihood. This flexibility also allowed students who were  
7 unable to secure study leave from their employers to use their weekly days-off to attend classes.  
8  
9

10  
11 *'...for those who cannot be able to go for full time it is quite convenient because they are able*  
12 *to meet their life's objectives through such kind of arrangement, though it is difficult for them,*  
13 *but it is quite convenient and makes somebody move on with life and education at the same*  
14 *time'. Professional Association (PA), Kenya (KE), FGD 18*  
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19  
20 **Physical access to campus:** Most participants were aware of the campus locations and reported  
21 having easy access. Students from Zanzibar were the exception, as there is currently no established  
22 campus, which required them to travel to mainland Tanzania for classes. Respondents from rural areas  
23 of Kenya and Tanzania also noted that the establishment of Kaloleni and Mtwara satellite campuses  
24 improved their access to the programme.  
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29  
30 *'From Mtwara, it was accessible because the distance was reduced. Instead of coming to Dar*  
31 *es Salaam, we could study in Mtwara'. RN, Tanzania (TZ), FGD 11*  
32  
33

34  
35 However, some participants still noted challenges accessing the programme, especially those in more  
36 remote areas.  
37

38  
39 *'...this work-study program is difficult for other people in other regions, that is why I was*  
40 *thinking if the sandwich programme will be introduced a person can travel for a one-month*  
41 *semester to study and go back, comes again to sit for the examination or there in between*  
42 *faculty visiting'. PA, TZ, FGD 19*  
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47  
48 **Financial access to the programme:** Most participants noted that before enrolment, they were  
49 unaware that the university supported needy students. However, they were made aware through  
50 colleagues studying at the university. Most of the graduate participants noted that they were supported  
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3 through the university scholarship. Some, especially from the satellite campuses, reported being  
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5 accommodated and offered transport above the scholarship.

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7 *'...was too expensive for me because one thing I was not working and I could not raise that*  
8  
9 *money, but when they came up with that 70% paid for me it became possible for me...'* RN,  
10  
11 KE, FGD 9

12  
13  
14 *'You could afford to stay for one week, everything including accommodation catered for so*  
15  
16 *there were fewer costs of living there, even if you commute monthly'*. RN, KE, FGD 8

### 17 18 **Theme II: Friendly learning environment**

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21 **Sufficient learning resources:** The programme provided a conducive learning environment with good  
22  
23 classes and other learning resources. Most requisite learning resources were available (e.g. books in  
24  
25 the library, good Internet connectivity, enough learning spaces both in classes and library).

26  
27 *'...in the library, we had almost all the books we needed, I would say most if not all'*. RN,  
28  
29 KE, FGD 10

30  
31 However, some graduate participants from earlier classes/cohorts and rural sites noted that there were  
32  
33 challenges with some resources, such as unreliable Internet connection, power and water.

34  
35  
36 *'Initially we were able to access almost everything on the Internet, but it reached a point*  
37  
38 *when the Internet was disconnected'*. RN, KE, FGD 9

39  
40  
41 **Competent and supportive faculty:** Most graduate participants noted that the university had a diverse  
42  
43 internal and external faculty that was competent, experienced and able to provide diversity in  
44  
45 knowledge and skill sets.

46  
47 *'[We] received lectures from external lecturers and even interaction with other students from*  
48  
49 *other countries, which I think is an opportunity which you cannot find in other universities'*.  
50  
51 RN, Uganda (UG), FGD 12

52  
53 The faculty was supportive by being available to listen to students concerns, provide the requisite  
54  
55 training materials and mentor students.

1  
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3 *'In general, we had experienced tutors who could be available anytime we needed them'.* RN,  
4  
5 KE, FGD 8

6  
7 **Theme III: Effective teaching and learning strategies**  
8

9  
10 **Blended learning:** Participants highlighted that the university used a mix of learning approaches that  
11 included in-class teaching, self-paced digital learning and computer-supported communication and  
12 collaboration (including email and discussion forums).  
13  
14

15  
16 *'But we have e-learning, we have, self-directed learning, face to face interaction, all those*  
17 *are good...'* PA, KE, FGD 17  
18  
19

20 **Course content:** Graduates reported receiving the right amount of knowledge and skills, especially in  
21 comparison with their previous programmes and colleagues in similar programmes in other  
22 institutions. They noted that the programme was patient-oriented and student-based, allowing for the  
23 independence of students and helping to develop critically thinking nurses.  
24  
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28  
29 *'The course content was good; it covered most of the areas where we had deficits...'* BScN,  
30  
31 UG, FGD 6  
32

33 *'I find the content of the course that I received was very relevant to exactly what I am doing*  
34 *right now...'* RN, UG, FGD 12  
35  
36

37 *'I would say all the courses they've been taught are relevant. If it is minute like the*  
38 *informatics, that is a bit new in the society it is very key because we realize that we are*  
39 *moving to a digital world and the faster our nurses become digital the better'.* Hospital  
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Employer (HE), KE, FGD 16

61 *'...critical thinking that really built our esteem and confidence that in cases of any*  
62 *challenging situation I can stand out and lead the team on what to do other than other nurses*  
63 *who will always say...'* BScN, UG, FGD 5  
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3 **Theme IV: Acquisition of nursing knowledge, skills, and competencies**  
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5 Through the programme, graduates were equipped with clinical knowledge and skills. They acquired  
6 skills such as critical thinking, communication, management and leadership, information technology,  
7 community engagement, resuscitation and midwifery.  
8  
9

10  
11 *'...we were not very much conversant with the computer and had very little knowledge of the*  
12 *computer, but at least while there we had to improve our skills'. BScN, UG, FGD 7*  
13

14  
15 *'I have benefited from [the university] in terms of management, leadership, even my nursing*  
16 *skills, I have got more knowledge, research, but we've been given more than what can even*  
17 *apply in our areas because of several problems which we have...'. BScN, TZ, FGD 3*  
18  
19

20  
21 Graduates also noted that they were more assertive, confident and team players with a better attitude  
22 towards their work and profession.  
23  
24

25  
26 *'When I was a registered nurse, I would say she is the leader she will do it, my matron will do*  
27 *it, [and] I am not going to wash the client. But now I know its duty to sympathise with my*  
28 *client and not my boss or my in-charge'. RN, TZ, FGD 11*  
29  
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31

32  
33 A comparison of the views of participants from each country showed that perspectives varied by  
34 country. Most graduate participants in Kenya said that they acquired critical thinking and leadership  
35 skills, while most of those in Uganda and Tanzania noted that they acquired basic clinical skills such  
36 as midwifery and new-born care. Nursing stakeholders interviewed (including employers,  
37 professional bodies and regulatory bodies) concurred with graduates, and highlighted some of the  
38 competencies gained.  
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45  
46 *'...when it comes to our colleagues, they appreciate the fact that we have undergone the*  
47 *training, that you a good person you can deliver good skills and the care that you give to the*  
48 *patient is also improved'. RN, KE, FGD 9*  
49

50  
51  
52 *'[the university] nurses have confidence in the clinical area, independent nurses, can do their*  
53 *work as many are in administrative positions in most of the hospitals, make decisions and*  
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3 *that is why you can see many are ward in-charges, department managers in the nursing*  
4 *department'. PA, TZ, FGD 19*

5  
6  
7 *'...they are good communicators, they are leaders, they are good team players, they are very*  
8 *assertive, and of course confident. There is an innovativeness in them'. Senior Official, UG,*  
9  
10  
11 KII 12

12  
13 However, some participants reported that there was a limited focus in specialised courses and some  
14 skills such as entrepreneurship, monitoring and evaluation, advocacy and research.

15  
16  
17 *'...the issue of documentation, bedside, clinical research, and many minor [pieces of]*  
18 *research, even publications, as we do not have. We are still with our reports under the table.*  
19  
20  
21 *We (nurses) need to publish our work'. BScN, KE, FGD 1*

#### 22 23 24 ***Theme V: Stakeholders' role in the programme***

25  
26 The programme was collectively supported by most of the nursing stakeholders. Programme  
27 graduates acknowledged support from employers, families, colleagues and faculty, while employers  
28 reported supporting students through 'giving study leave', providing financial support and providing  
29 flexible work schedules to allow students attend classes and undertake exams.

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31  
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34  
35 *'We get permission from our boss that in this week I will use for studies, so it was very easy*  
36 *for us because the lectures were coming according to their plan, so it was accessible'. RN,*  
37  
38  
39 TZ, FGD 11

40  
41 *'Flexibility in our working environment, and at least we got support from management'. RN,*  
42  
43  
44 KE, FGD 10

#### 45 46 ***Theme VI: Career and professional advancement***

47  
48 The programme was relevant to individual, community and workplace nursing needs. Many graduate  
49 participants noted that *'after graduating, I was promoted to in-charge'* or *'I am now a senior*  
50 *manager'*. Employers noted that the programme graduates' new clinical competencies had contributed  
51  
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53  
54 to improving patient care and management of health facilities. Most participants representing

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3 professional bodies noted that the programme was instrumental in developing nurses keen on  
4 leadership, and who remained and worked in-country on graduation. They noted that they observed  
5 changes in the quality of nursing care and patient outcomes.  
6  
7

8  
9 **Image of the nursing profession:** Graduates noted that the programme transformed them and  
10 improved their view of the profession. They also reported that the programme helped to positively  
11 change their colleagues' and communities' perception of them and nursing.  
12  
13

14  
15 *'I think generally [university] gives you a new figure when you complete the program. At the*  
16 *place of work, they consider you to be someone now not the way you were'. HE, TZ, KII 22*  
17

18  
19 *'I was a nurse on the ward, but when I finished I was also promoted to a ward manager and it*  
20 *also helped me to go further with my education. Because I had a bachelor of science and I*  
21 *gained respect'. BScN, UG, FGD 6*  
22  
23

24  
25 *'...also, the course content changed the mind set of most of the southern regions where*  
26 *previous time, people couldn't believe that someone can attend the course while working'. DI,*  
27 *KE, FGD 8*  
28  
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30  
31 *'Most of the nurses in the counties are from the [university]. I am positive about the kind of*  
32 *leadership that is impacting on nurses because when they come to the counties especially for*  
33 *leadership roles, they shine over other nurses and I think it is a positive contribution'. PA,*  
34 *KE, FGD 16*  
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#### 40 41 **Theme V: Strengthened health system**

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43 **Utilisation of skills:** Most graduates used their newly-acquired clinical competencies to influence  
44 clinical practice, management and leadership, resulting in improved patient outcomes.  
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48 *'...we have used the skills we have gained from here to make sure we overcome the*  
49 *challenges we are finding in places where we are working'. BScN, KE, FGD 2*  
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3 *'Through the knowledge we got in [university], we applied it and positively impacting in the*  
4 *community and the services we offer them and everything we are doing is positively received'.*

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6 BScN, UG, FGD 6

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9 *'I can say there is an improvement of documentation, because that traditional way of*  
10 *documenting we are slowly getting out of we are not documenting the way we used to do,*  
11 *"had a calm night, slept well" we are not doing that, we are documenting each and every*  
12 *intervention we have done to our client, even at dispensary level'.* HE, KE, KII 14

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17 **Improved patient outcomes:** Most participants said that the quality of patient care improved since  
18 graduating from the programme. This was also acknowledged by employers, nursing and midwifery  
19 associations and regulatory bodies.

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23 *'...the skills that I learned from [the university] I feel better placed to deliver good quality*  
24 *services to the community'.* RN, UG, FGD 13

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28 *'They have really improved the quality of the nursing care'.* HE, KE, KII 15

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31 **Retaining nurses in the workplace:** The work-study programme played a unique role in promoting  
32 retention of nurses in their workplace, thereby reducing the inward and outward migration of  
33 healthcare workers. Employers noted that:

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37 *'...since most of them are working as they study, they remain at the workplaces'.* PA, TZ,  
38 FGD 19

## 40 41 **DISCUSSION**

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44 This study aimed to evaluate a 15-years impact of a work-study nursing upgrading programme  
45 implemented in East Africa. The programme was a key strategy for strengthening nursing and  
46 midwifery professions in the region through improving the nursing workforce numbers, their  
47 intellectual development and strategic positioning of the profession within the health systems (Frenk  
48 et al., 2010). These were achieved through addressing challenges of distance, cost, availability of  
49 educators and the impact on organisations in terms of time away for face-to-face teaching (Rawlinson  
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3 et al., 2014) and infrastructural shortages (Bell, Rominski, Bam, Donkor, & Lori, 2013) that have  
4 hampered nursing education in low-resource settings.

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7 The flexible work-based education model has been shown to reduce costs and increase accessibility of  
8 university education (Eckhardt & Froehlic, 2004), especially among rural nurses in remote, poor  
9 communities who often feel professionally isolated (Leipert & Anderson, 2012). The programme used  
10 a blended-learning approach incorporating face-to-face interaction, problem-based and student-  
11 directed learning and digital learning, which is suitable for continuing education for working nurses of  
12 different demographics (Karaman, 2011). The programme also used a mix of conventional and  
13 modern learning and teaching strategies that improved students' learning and skills acquisition  
14 (Schmidt, Vermeulen, & van der Molen, 2006; Xu, 2016), supported by a competent faculty and  
15 sufficient learning resources.

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18 Given the changing nursing roles in service delivery and skill mix (Rakuom, 2010), the programme  
19 contributed to developing a pool of competent working nurses through improving their nursing  
20 knowledge and clinical skills, and contributing to attitude transformation. It also nurtured graduates'  
21 confidence and leadership skills that often hinder nurses' involvement in health policy (Shariff, 2014),  
22 and critical thinking skills that help nurses provide effective care and deal with the complexities of  
23 changing healthcare systems (Simpson & Courtney, 2002).

24  
25  
26 The programme impacted on the healthcare delivery system, the nursing profession and health  
27 leadership through strengthening nurses' capacity in East Africa by addressing critical gaps in their  
28 knowledge, skills and competencies (Kwesigabo et al., 2012). This is consistent with the findings of  
29 another work-based training programme in Uganda (Matovu et al., 2013). The present programme has  
30 also become a model for upskilling nursing education in the region, with similar programmes being  
31 established (Edwards, Hellen, & Brownie, 2018; Nguku, 2009). It has also proved to be successful in  
32 retention of nurses, as 98% of graduates worked in the region. This might be explained by the  
33 enrolment of mature students, who generally have a better school completion rate (Prymachuk,  
34 Easton, & Littlewood, 2009) and clear career paths. It might also be attributable to opportunities to  
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3 advance nursing education while retaining their job, which has been cited as a key reason for  
4 migration (Nguyen et al., 2008; Shemdoe et al., 2016).  
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7 The programme contributed to improving the image of the nursing profession among nurses through  
8 increasing access to higher nursing education, which improved nurses' image of their profession,  
9 enhanced the use of evidence-based practice and improved patient outcomes (Mboya & Jooste, 2013).  
10  
11 Moreover, the programme contributed to enhancing the 'triple impact' of the nursing and midwifery  
12 professions, by improving health, gender equality and economic growth (All-Party Parliamentary  
13 Group on Global Health (APPG), 2016). Although nursing is a female-dominated profession  
14 (Ezeonwu, 2013), the work-study upgrade programme contributed to upskilling working nurses, with  
15 the resulting empowerment reducing gender inequality, promoting upward intergenerational education  
16 mobility and career advancement and increasing the family's income (thereby creating economic and  
17 community empowerment and growth) (Brownie, Wahedna, & Crisp, 2018).  
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20  
21 A key aspect of the work-study programme was the strategic partnership between stakeholders  
22 anchored on the three tenets of the model to advance graduate nursing in Kenya: vision championship,  
23 mutual benefit and relationship building (Mutea & Cullen, 2012). The present findings showed shared  
24 goals between stakeholders and graduates, with continuous efforts to ensure support and relationship  
25 building. This highlighted benefits of education-service partnerships in addressing health workforce  
26 challenges in low-resource settings (Middleton et al., 2014; Tache et al., 2008).  
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29  
30 Despite successfully upskilling their nursing education, some graduates had out-migrated, or did not  
31 secure promotions, pay raises or increased responsibilities. This might be attributable to inconsistency  
32 between the number of upskilling nurses versus available opportunities, and lack of a scheme of  
33 service in some countries such as Uganda. However, as noted in a study on private nursing education  
34 in East Africa, there is a need for policy coherence to ensure that the production of nurses is consistent  
35 with the demand for nurses (Reynolds et al., 2013).  
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## CONCLUSION

The work-study programme positively impacted the nursing profession, health systems and policy, along with nursing regulation, management, and leadership in East Africa. The programme was effective in upgrading and developing the existing nursing workforce. Partnership with donors was crucial for increasing access for all nurses via scholarships that supported study, travel and accommodation costs. The future success of the programme depends on the university building on the success of the past 15 years and addressing existing and new challenges. Specifically, the university needs to be adaptable to the changing higher education regulatory environment with new roles for faculty and academic requirements, and a changing competitive landscape with online offerings and increased providers. The university also needs to provide leadership for the next frontier of building the ability of the nursing workforce in East Africa by continuing to develop leaders who act as catalysts for change in the health system and society.

### Relevance to clinical practice

This study evaluated the impact of a work-study nursing upgrading programme as a strategy to strengthen the nursing and midwifery workforce, consistent with the World Health Assembly resolution 54.12. The programme improved access to advanced nursing education in East Africa, and provided an effective nursing workforce capacity building strategy for low-resource settings.

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3 **TABLES**  
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5 Table 1. Distribution of key informant interviews and focus group discussions among stakeholders  
6 across East Africa  
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FGD/ KII	Stakeholder group	Kenya	Tanzania	Uganda	Total	Total no. of participants
FGD	BScN	2	1	4	7	50
FGD	Diploma	3	1	4	8	63
FGD	Professional Associations	3	2	0	5	15
KII	Hospital Employer	6	4	2	12	12
KII	Clinic/Dispensary Employer	3	0	0	3	7
KII	Senior Nursing Officers	4	5	3	12	22
<b>Total</b>		<b>21</b>	<b>13</b>	<b>13</b>	<b>47</b>	<b>172</b>

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17 FGD, focus group discussion; KII, key informant interview.  
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Table 2. Participants' characteristics by country of study

Variables	Kenya	Uganda	Tanzania	Total
	(n=134)	(n=241)	(n=174)	
	n (%)	n (%)	n (%)	n (%)
<b>County of study</b>	134 (24.4)	241 (43.9)	174 (31.7)	549 (100)
<b>Response rate</b>				
Total alumni to date	939	593	606	2138
Number of responses <sup>†</sup>	134 (14.0)	241 (41.0)	174 (29.0)	549 (25.7)
<b>Financial aid</b>				
Students supported/awarded	803 (85)	540 (91)	553 (91)	1896 (89)
<b>Study cohort</b>				
2001–2005	7 (5.2)	19 (7.9)	12 (6.9)	38 (6.9)
2006–2010	54 (40.3)	72 (29.9)	102 (58.6)	228 (41.5)
2011–2015	73 (54.5)	150 (62.2)	60 (34.5)	283 (51.5)
<b>Age group</b>				
18–30 years	5 (3.7)	34 (14.1)	1 (0.6)	40 (7.3)
31–40 years	64 (47.8)	120 (49.8)	50 (28.7)	234 (42.6)
41–50 years	53 (39.6)	64 (26.6)	87 (50.0)	204 (37.2)
Above 50 years	12 (9.0)	23 (9.5)	36 (20.7)	71 (12.9)
<b>Employment status</b>				
Currently employed	129 (96.3)	213 (88.4)	169 (97.1)	511 (93.1)
Unemployed	3 (2.2)	7 (2.9)	1 (0.6)	11 (2.0)
Training	1 (0.7)	10 (4.1)	3 (1.7)	14 (2.6)
Others	1 (0.7)	11 (4.6)	1 (0.6)	13 (2.4)
<b>Participants' highest education level</b>				
Diploma/specialist diploma	38 (28.4)	105 (43.6)	71 (40.8)	214 (39.0)
BScN and above	96 (71.6)	136 (56.4)	103 (59.2)	335 (61.0)
<b>Changes in employment 2 years after graduation (n=532)</b>				
No change	44 (33.6)	60 (25.1)	38 (23.5)	142 (26.7)
Promotion	64 (48.9)	107 (44.8)	91 (56.2)	262 (49.2)
Pay rise	16 (12.2)	45 (18.8)	24 (14.8)	85 (16.0)
Changed jobs	1 (0.8)	8 (3.3)	4 (2.5)	13 (2.4)
Others	6 (4.6)	19 (7.9)	5 (3.1)	30 (5.6)
<b>Improvements on graduation (n=409)‡</b>				
Nursing practices	37 (31.6)	39 (23.2)	30 (24.2)	106 (25.9)
Patient outcomes	4 (3.4)	10 (6.0)	5 (4.0)	19 (4.6)
Professional competence	76 (65.0)	119 (70.8)	89 (71.8)	284 (69.4)
<b>Region of work</b>				
Urban	103 (79.8)	177 (80.8)	146 (89.6)	426 (83.4)
Rural	26 (20.2)	42 (19.2)	17 (10.4)	85 (16.6)
<b>Country of employment</b>				
Kenya	(94)	(1)		
Uganda		(96)		(98)
Tanzania			(99)	
Outside East Africa	(6)	(3)	(1)	(2)
<b>Female intergenerational mobility§</b>				
Two levels higher	65 (72.2)	110 (67.5)	103 (91.2)	278 (76.0)
One level higher	16 (17.8)	31 (19.0)	4 (3.5)	51 (13.9)
Same/lower	9 (10.0)	22 (13.5)	6 (5.3)	37 (10.1)

BScN, Bachelor of Science in Nursing. † Percentage in parentheses represents the response rate; ‡ nurses who were working before their last programme at the university; § Female respondents' intergenerational education mobility based on their mothers' education level.

Table 3. Participants' satisfaction with their university experience (n=106)

	<b>Strongly agree %</b>	<b>Agree %</b>	<b>Neither agree nor disagree %</b>	<b>Disagree %</b>	<b>Strongly disagree %</b>
The faculty were experts in their respective fields and were proficient in the subjects they taught	61.4	37.2	0.7	0.4	0.4
The faculty were excellent at imparting knowledge and they guided and stimulated my professional development	69.1	30.1	0.4	-	0.4
The education and training I received was relevant to my career goals	86.6	12.4	0.4	0.2	0.4
The programme provided the right level of learning and challenge	72.9	26.2	0.6	-	0.4
I developed my abilities for interpersonal communications and relationship building	76.4	22.1	0.9	-	0.6
The instructional facilities at [the university], (including classrooms, labs, clinics, wards) met or exceeded my expectations	40.1	52.1	5.8	1.5	0.6
The availability and collection of information resources (such as the library, computer access) met or exceeded my expectations	66.8	29.7	3.2	-	0.4
I developed a greater sense of community service and had opportunities for engagement and outreach	58.1	36.3	4.6	0.4	0.6
My leadership abilities were further groomed and sharpened	73.0	25.3	1.3	-	0.4
I developed a greater sense of self-esteem and self-confidence	80.6	18.1	0.9	-	0.4
I would recommend my [the university] programme to others	88.3	11.0	0.2	-	0.6

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**What does this paper contribute to the wider global clinical community?**

- A work-study nursing upgrading programme is an effective nursing workforce capacity building strategy in low-resource settings
- Private-public partnerships are an effective mechanism to strength nursing, midwifery, and the overall healthcare workforce in low resource settings

For Peer Review

## FIGURES

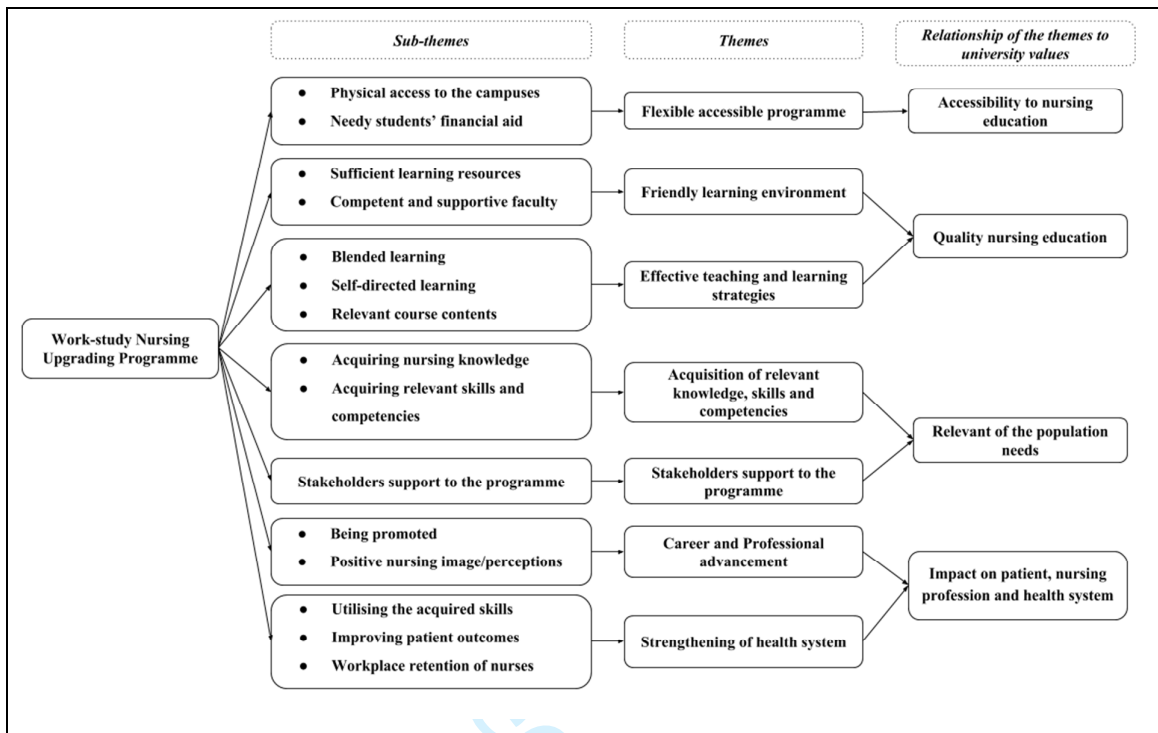


Figure 1. Thematic framework